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12	OAKLAND GLOBAL RAIL ENTERPRISE, LL Defendant CALIFORNIA CAPITAL & INVEST	C, and Counter-	
13	SUPERIOR COURT OF CALIFORNIA		
14	IN AND FOR THE COUNTY OF ALAMEDA		
15	IN AND FOR THE COU	NIY OF ALAMEDA	
16	OAKLAND BULK AND OVERSIZED TERMINAL, LLC, a California limited liability	Consolidated Case Nos. RG18930929 / RG20062473	
17	company and OAKLAND GLOBAL RAIL ENTERPRISE, LLC, a California limited	Unlimited Civil Case / Assigned to Judge Noël Wise, Dept. 514	
18	liability company,		
19	Plaintiffs,	PLAINTIFFS' OBJECTIONS, COMMENTS AND ERRATUM TO THE COURT'S PROPOSED	
20	v.	STATEMENT OF DECISION	
21	CITY OF OAKLAND, a California municipal corporation,	Trial Date: July 10, 2023	
22	Defendant.		
23	CITY OF OAKLAND,		
24	Counter-Plaintiff,		
25	V.		
26	OAKLAND BULK AND OVERSIZED TERMINAL, LLC, and CALIFORNIA		
27	CAPITAL INVESTMENT GROUP, INC.		
28	Counter-Defendants.		
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I. INTRODUCTION

Pursuant to California Rules of Court, rule 3.1590(g) and the Court's October 27, 2023 Order in this matter, Plaintiff and Counter-Defendant Oakland Bulk & Oversized Terminal, LLC ("OBOT"), Plaintiff Oakland Global Rail Enterprise, LLC ("OGRE"), and Counter-Defendant California Capital Investment Group, Inc. (collectively, "Plaintiffs") submit the following narrow objections, comments and erratum to the Court's October 27, 2023 (Proposed) Statement of Decision ("PSOD"). Plaintiffs appreciate the Court's expenditure of resources to prepare the PSOD and they agree with it in virtually every respect. Plaintiffs respectfully request that the Court consider four areas of potential correction in the PSOD: (1) the omission of a specific finding that the City breached the Development Agreement ("DA"); (2) the omission of a specific finding that the City breached the covenant of good faith and fair dealing implied in the DA; (3) potential misconstruction of certain limited claims; and (4) minor potential errors in citations to the trial record.

II. PLAINTIFFS' PROPOSED CORRECTIONS

A. OBOT's First Cause of Action for Breach of Contract

In its first cause of action, OBOT alleged that the City breached both the Ground Lease and the DA. (First Amended Complaint ("FAC") ¶¶ 98-107.) As to the DA, OBOT alleged and presented evidence at trial that, after the Federal Decision, 1 the City breached sections 3.4.4 (City's duty to ministerially apply construction code as a ministerial act), 3.5.1 (duty to rely on existing EIR to the fullest extent permissible), and 8.4 (duty to meet and confer). (See Plaintiffs' [Proposed] Statement of Decision ("PPSOD") at 27:1-16, 34:27-35:6, 63:19-67:14; Plaintiffs' Response to City of Oakland's [Proposed] Statement of Decision at 45:9-47:19.) Plaintiffs reiterated the DA breach claims in their September 25, 2023 [Proposed] Statement of Decision. (See, e.g., PPSOD at 1:12-17 ("This case concerns two contracts central to the Project: first and primarily, the Army Base Gateway Redevelopment Project Ground Lease for West Gateway dated February 16, 2016

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¹ "Federal Decision" refers to the findings of fact and conclusions of law that the U.S. District Court for the Northern District of California (Judge Vince Chhabria presiding) issued on May 15, 2018 in *Oakland Bulk & Oversized Terminal, LLC v. City of Oakland*, 321 F. Supp. 3d 986 (N.D. Cal. 2018), *affirmed* 960 F.3d 603 (9th Cir. 2020) ("*OBOT I*").

('Ground Lease' or "GL') (Ex. 68); and second, the Development Agreement Regarding the Property and Project Known as 'Gateway Development/Oakland Global' dated July 16, 2013 ('Development Agreement' or 'DA') (Ex. 7)."), 3:9-11 ("OBOT and OGRE are Plaintiffs and allege causes of action against the City as Defendant for: (1) breach of the Ground Lease and the Development Agreement ..."); see also id. at 27:1-16, 34:27-35:6, 63:19-67:14.)

The PSOD adopts nearly all of the Federal Decision, including Judge Chhabria's finding that the City breached the DA. (PSOD at 4:16-33:16.) The PSOD does not expressly resolve OBOT's claim that the City breached the DA after the Federal Decision.² (See PSOD at 2:20-21 ("the Court finds the City breached the Parties' contract"), 33:26-34:6 (stating that Plaintiffs alleged the City "breached the Ground Lease" and that "[t]his trial was limited to the liability phase of those allegations"). That may be because OBOT presented its DA breach claims as support for Plaintiffs' core claim that the City breached the Ground Lease by terminating it without respecting OBOT's Force Majeure rights, which included extensions of OBOT's time to perform based on the City's breaches of the DA. (See PPSOD, p. 25, n.9 (""Plaintiffs' First Cause of Action is by OBOT for breach of the Ground Lease and Development Agreement. . . . This section addresses both together because OBOT presented its claims under the Development Agreement as reasons that the Initial Milestone Date in the Ground Lease was extended. In other words, if OBOT prevails on its Development Agreement theories, the City's termination of the Ground Lease based on an August 14, 2018, Initial Milestone Date was ineffective and a breach of the Ground Lease.").)³

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² In the Federal Decision, Judge Chhabria found that the City breached the DA by enacting a resolution to apply the City's no-coal ordinance to OBOT without "substantial evidence" that failure to apply it would have posed substantial danger to the health and safety of the City's residents. OBOT I, 321 F. Supp. at 988, 992, 1006, 1010. The City's continuing breaches of the DA after the Federal Decision could not have been raised in the federal litigation and thus cannot be subject to a res judicata defense. Cal. Code Civ. Proc. § 1047; Abbott v. 76 Land & Water Co., 161 Cal. 42, 48-49 (1911); Legg v. United Benefit Life Ins. Co. of Omaha, 182 Cal. App. 2d 573, 580 (1960); see also Karlsson Grp., Inc. v. Langley Farm Investments, LLC, No. CV-07-0457-PHX-PGR, 2008 WL 4183025, at *5 (D. Ariz. Sept. 8, 2008); Zingheim v. Marshall, 249 Cal. App. 2d 736, 744-45 (1967). As this Court has noted in the PSOD, claims based on events that occurred after May 15, 2018 are not impacted by res judicata in this case. (See PSOD, p. 90, n.36.)

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³ See also PPSOD at 27:1-16 ("In addition to Plaintiffs' claim that the City breached the Ground Lease by terminating it (including Plaintiffs' various supporting theories under the Ground Lease), Plaintiffs have alleged three breaches of the Development Agreement. Like the breaches Plaintiffs

The Court's proposed findings of fact and conclusions of law, including about the DA and OBOT's related Force Majeure claims, support a finding that the City also breached the DA *after* the Federal Decision. For instance, the PSOD includes findings that:

- The 2013 DA locked in place the regulations that existed at the time; it precluded regulations adopted later from being applied to the Project; and nothing in the original EIR for the Project, the 2012 Addendum, or any of the contracts precluded transportation of any bulk commodity through the Terminal that could lawfully be transported when the parties entered the DA. (PSOD at 38:11-17, 41:8-42:1.)
- The City informed OBOT that it would go through a discretionary rather than administrative review, would evaluate commodities to be transported on a "commodity-by-commodity" basis, and might reopen CEQA. (PSOD at 55:15-56:4, 58:28-59:15.)
- "One of the critical items that was necessary to move the Project forward was the need for the City to inform OBOT, clearly and unequivocally, what commodities the City viewed as impermissible, and the legal basis for City's position." (PSOD at 61:9-11.)
- After the Federal Decision, the City could have tried to issue a regulation supported by evidence to support a coal ban at the Terminal: "What the City could not do was undermine or improperly terminate the contracts it had with OBOT—that was not

allege under the Ground Lease, each alleged Development Agreement breach overlaps with a claim of City-caused delay that Plaintiffs included in their Force Majeure letters to the City before November 22, 2018. (See Ex. 76; Ex. 148; Ex. 174; Ex. 176; Ex. 191; Ex. 248.) These include the City's alleged failure to (1) timely certify a list of regulations that existed when the Development Agreement was signed and that would apply to the Project as required by Section 3.4.3; (2) rely on the existing EIR to the fullest extent permissible as required by Section 3.5.1 and apply the then-existing Construction Code as a ministerial act as required by Section 3.4.4; and (3) meet and confer with OBOT about the first two breaches as required by Section 8.4. Although these delay claims are made based on the City's obligations under the Development Agreement, Plaintiffs have presented them as additional City acts that delayed performance of their Ground Lease obligations, and that upon proper notice, automatically extended the Initial Milestone Date under Ground Lease, section 16.1. If Plaintiffs are correct, then the City breached the Ground Lease by prematurely terminating it.").

a legal option. That, however, was the path the City selected." (PSOD at 68:3-14.)

- As of July 2018 (after the Federal Decision), the City still had not provided OBOT with guidance regarding what commodities could be shipped, making it impossible for OBOT to submit accurate schematics. (PSOD at 77:19-78:8.)
- The City placed OBOT in a lose-lose situation because, even after the Federal Decision confirmed that coal was a permissible commodity, the City refused to identify acceptable commodities or provide the feedback on the BOD needed to advance the design. (PSOD at 82:17-83:9.)
- The City's breach of the DA by applying the no-coal ordinance to the Project was an event of Force Majeure. (PSOD at 89:3-9.)
- "[T]he City's failure to clearly and unequivocally inform OBOT what commodities the City viewed as impermissible, and the basis for the City's position" was an event of Force Majeure. (PSOD at 90:5-6.)

OBOT therefore respectfully requests the following clarifications in the final statement of decision:

Current PSOD Language	Proposed Correction ⁴
"The narrow legal question in the first phase of this trial was which Party, OBOT or the City, breached the Ground Lease. For the reasons set forth in this Statement of Decision, the Court finds the City breached the Parties' contract." (PSOD at 2:18-21.)	"The [primary and] narrow legal question in the first phase of this trial was which Party, OBOT or the City, breached the Ground Lease. For the reasons set forth in this Statement of Decision, the Court finds the City breached the Parties' contract[s]."
"Here, the Parties agreed they entered into a contract (the Ground Lease and the related agreements, including the LDDA and the Development Agreement). Each alleged the other breached the Ground Lease. The Parties agreed OBOT did not complete the Minimum Project by the August 14, 2018 Initial Milestone Date. OBOT asserted its performance was excused as set forth in its claims of force majeure, which the City improperly rejected. The City contended the opposite—OBOT's non-performance was not excused, and the City therefore correctly	"Here, the Parties agreed they entered into a contract (the Ground Lease and the related agreements, including the LDDA and the Development Agreement). Each alleged the other breached the Ground Lease. The Parties agreed OBOT did not complete the Minimum Project by the August 14, 2018 Initial Milestone Date. OBOT asserted its performance was excused as set forth in its claims of force majeure, which the City improperly rejected. The City contended the opposite—OBOT's nonperformance was not excused, and the City therefore correctly denied OBOT's claims of

⁴ Proposed corrections are in brackets with yellow highlighting.

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Proposed Correction⁴ **Current PSOD Language** denied OBOT's claims of force majeure and force majeure and properly terminated the Lease properly terminated the Lease on November on November 22, 2018. Among its force 22, 2018. This trial was limited to the liability majeure claims, OBOT also alleged that the City phase of those allegations. As a result, this breached the Development Agreement. This Court makes the following additional findings trial was limited to the liability phase of those of fact (regarding events that occurred before, allegations. As a result, this Court makes the during and after and Federal Decision) and following additional findings of fact (regarding events that occurred before, during and after and conclusions of law that are specific to this case." (PSOD at 33:25-34:8.) Federal Decision) and conclusions of law that are specific to this case." "The Court finds that one of the critical items "The Court finds that one of the critical items that was necessary to move the Project that was necessary to move the Project forward was the need for the City to inform OBOT, forward was the need for the City to inform OBOT, clearly and unequivocally, what clearly and unequivocally, what commodities the commodities the City viewed City viewed as impermissible, and the legal basis impermissible, and the legal basis for City's for City's position. [The City's failure to do so after the Federal Decision breached the position." (PSOD at 61:9-11.) Development Agreement.]" "Except for the City's breach of the "Except for the City's [initial] breach of the Development Agreement, each of these acts Development Agreement, each of these acts occurred after May 15, 2018." (PSOD at occurred after May 15, 2018. The City's failure 90:14-15.) to inform OBOT what commodities the City viewed as impermissible after the Federal Decision also breached the Development Agreement.]"

B. Plaintiffs' Fourth Cause of Action for Breach of the Implied Covenant

In their fourth cause of action, Plaintiffs alleged that the City breached the covenant of good faith and fair dealing implied in both the Ground Lease and the DA after the Federal Decision. (FAC ¶¶ 125-133.) They reiterated their breach of the implied covenant claim as to the DA in their post-trial PPSOD. (See, e.g., PPSOD at 3:9-13 ("OBOT and OGRE are Plaintiffs and allege causes of action against the City as Defendant for: ... (4) breach of the implied covenant of good faith and fair dealing in both the Ground Lease and Development Agreement"), 63:19-68:12 (After the Federal Decision, the City engaged in a bad faith strategy to deny Plaintiffs the benefits of the DA), 89:3-8 ("Even if Plaintiffs had not prevailed on their breach of contract claim or complied with Section 16.1 of the Ground Lease to trigger automatic extensions of OBOT's deadlines, the City's conduct detailed above also demonstrates that the City breached the covenant of good faith and fair dealing implied in the contract. The evidence demonstrates that the City engaged in a long-term

strategy with multiple approaches to deny OBOT and OGRE the benefits of the Ground Lease and OBOT the benefits of the Development Agreement."). ⁵ The Court's PSOD does not expressly address Plaintiffs' implied covenant claim as to the DA, instead appearing to limit its findings of fact and conclusions of law about the fourth cause of action to the Ground Lease. (*See* PSOD at 93:3-94:2.)

The same findings of fact and conclusions of law identified above as to OBOT's breach of DA claims, also support the addition of specific findings of fact and conclusions of law that the City's conduct after the Federal Decision breached the implied covenant as to the DA. The following additional findings in the Court's PSOD also support a finding that the City breached the DA's implied covenant:

- "The Court finds the City's failure to rescind the Cappio memo by the summer of 2018, as well as the pretext for its issuance, demonstrate a lack of good faith by the City vis-à-vis its relationship with OBOT for the development of the Project's private improvements." (PSOD at 53:12-54:2.)
- "The Court finds the City's unexplained failure to substantively respond to OBOT's three claims of force majeure in 2018 (April 10, 2018, July 30, 2018, and August 3, 2018) demonstrates a lack of good faith and fair dealing by the City." (PSOD at 74:9-12.)
- "The Court finds the City's decision to 'defer' its response to OBOT's claims of force majeure until September 21, 2018, and then reject those claims without providing a written, substantive basis for doing so demonstrates a lack of good faith by the City." (PSOD at 80:15-17.)
- The Court finds the City's decisions to issue a Notice of Event of Default and terminate the Lease instead of substantively responding to any of the correspondence, materials or issues raised by OBOT, ITS or Millcreek Engineering

⁵ See also PPSOD at 90:21-93:5 (after the Federal Decision, the City continued to act in bad faith to deny OBOT the benefits of the DA, including by insisting on a ban-compliant terminal, applying and failing to rescind an impenetrable permitting process, and refusing to provide feedback on the Basis of Design).

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since September 22, 2018, including OBOT's force majeure claims, demonstrate the City's lack of good faith to honor the Lease and the other agreements between the Parties." (PSOD at 85:25-86:2.)

OBOT therefore respectfully requests the following clarifications in the Court's final statement of decision:

Current PSOD Language	Proposed Correction	
"To prove its claim that the City violated the covenant of good faith and fair dealing, OBOT must prove all the following:	"To prove its claim[s] that the City violated the covenant of good faith and fair dealing, OBOT must prove all the following:	
 The parties entered into the Ground Lease; OBOT did all, or substantially all of the significant things that the Lease required it to do, or OBOT was excused from having to do those things; All conditions required for the City's performance had occurred or were excused; The City prevented OBOT from receiving the benefits under the Lease; By doing so, the City did not act fairly and in good faith; and OBOT was harmed by the City conduct." (PSOD at 93:3-11.) 	 The parties entered into the Ground Lease [and/or the Development Agreement]; OBOT did all, or substantially all of the significant things that the Lease [and/or the Development Agreement] required it to do, or OBOT was excused from having to do those things; All conditions required for the City's performance had occurred or were excused; The City prevented OBOT from receiving the benefits under the Lease [and/or the Development Agreement]; By doing so, the City did not act fairly and in good faith; and OBOT was harmed by the City conduct." (PSOD at 93:3-11.) 	
"The Parties agree they entered into the Ground Lease." (PSOD at 93:13.)	"The Parties agree they entered into the Ground Lease [and the Development Agreement]." (PSOD at 93:13.)	
"OBOT proved the City's lack of good faith efforts to address various obstacles (some of which were created by the City) in OBOT's path, and its unjustified termination of the Lease, prevented OBOT from receiving the benefits of the Ground Lease." (PSOD at 17-20.)	"OBOT proved the City's lack of good faith efforts to address various obstacles (some of which were created by the City) in OBOT's path, and its unjustified termination of the Lease, prevented OBOT from receiving the benefits of the Ground Lease [and the Development Agreement]." (PSOD at 17-20.)	
"The Court finds the City breached the Ground Lease when it breached its implied covenant of good faith and fair dealing to OBOT." (PSOD at 94:1-2.)	"The Court finds the City breached the Ground Lease [and the Development Agreement] when it breached [the] implied covenant of good faith and fair dealing to OBOT [in each contract]." (PSOD at 94:1-2.)	

C. Potential Misconstruction of Certain Limited Claims

1. "Completed" or "Commenced" Construction (PSOD, Page 34, Note 5)

At page 34, note 5, the PSOD refers to trial testimony potentially supporting the argument that OBOT "had completed the Minimum Project by the Initial Milestone Date." OBOT did not contend that it completed the Minimum Project. OBOT argued that it "commenced" construction of the Minimum Project by the Initial Milestone Date. (*See* PPSOD at 84:19-87:10.) Other than note 5, the PSOD consistently refers to commencement rather than completion of construction with respect to OBOT's argument and the Initial Milestone Date. (*See*, *e.g.*, PSOD at 48:7-19 and n.14.) Plaintiffs respectfully request that each occurrence of the term "completed" in note 5 be changed to "commenced."

2. The City's July 24, 2018 Notice of Past Due Rent (PSOD at 70:8-12)

The PSOD states at page 70, lines 8-12: "Implicit in the City's notice was its conclusion that OBOT had not promptly commenced and 'diligently pursue[d] to Completion, the design and construction of the OBOT Wharf and Rail Improvements' which would have tolled the 'Commencement Date' of the Lease, including OBOT's obligation to pay rent pursuant to section 1.7.2. (Ex. 68 at 17.)" Under Section 1.7.2 of the Ground Lease, the maximum tolling period for the obligation to pay rent ended on February 15, 2018 irrespective of OBOT's commencement of and diligence in the Terminal's design and construction. Thus, the notice did not raise an implication that the City had concluded that OBOT was not acting diligently. It merely communicated the City's position that the maximum period for rent tolling had expired. Plaintiffs respectfully request that the quoted language be deleted from the final statement of decision.

D. Minor Potential Citation Errors

The PSOD contains a limited number of what Plaintiffs believe to be errors in citation to the record evidence, which in this case was voluminous. Some of the potential errors may simply be typographical. In the interest of accuracy, Plaintiffs provide a list of potentially erroneous citations and proposed corrections in the "Erratum of Ministerial or Typographical Errors" attached as **Exhibit A**.

1	Date: November 13, 2023	MANATT, PHELPS & PHILLIPS, LLP
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3		By: Dony & SZ
4		Barry W. Lee Christopher L. Wanger
5		Justin Jones Rodriguez Misa Eiritz
6		Douglas Smith Attorneys for Plaintiff and Counter-Defendant
7		Attorneys for Plaintiff and Counter-Defendant OAKLAND BULK AND OVERSIZED TERMINAL, Plaintiff OAKLAND GLOBAL RAIL ENTERPRISE,
8		Plaintiff OAKLAND GLOBAL RAIL ENTERPRISE, LLC, and Counter-Defendant CALIFORNIA CAPITAL & INVESTMENT GROUP
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ELPS & LLP LAW		10 D COMMENTS TO (PROPOSED) STATEMENT OF DECISION

MANATT, PHELPS & PHILLIPS, LLP ATTORNEYS AT LAW LOS ANGELES

Exhibit A: Erratum of Ministerial or Typographical Errors

2	Proposition	Page No. of Error	Correct Citation
3	Between the time the Development	Starting at 38:21	2011 to 2015
4	Agreement was signed in 2013 and the	Starting at 36.21	2011 to 2013
	ground Lease was finalized in 2016, members of the public and City officials		
5	expressed concerns regarding health and environmental issues associated with coal.		
6	Libby Schaaf, who had served on the City Council from 2010 to 2014-2011 to 2015 ⁶ ,		
7	began serving as the City's mayor in 2015.		
8	(Tr. 1749:21–1750:1 (Schaaf).)		2002 22 2001 2
9	Access to rail, owned or held by these parties, was essential to the Project. (Tr.	Starting at 43:8	2093:23-2094:3
10	2090:21–23, 2093:23 4 2093:23-2094:3, 2095:12–16 (Cappio).)		
11	While OBOT's construction activities	Starting at 34:fn. 5	Ex. 68 at 32
12	show it was working in good faith to complete the Minimum Project by the		
13	Initial Milestone Date, the evidence at trial did not clearly demonstrate that OBOT had		
14	made any of the rail improvements listed in section 6.1(b) of the ground lease—the		
15	evidence was, at best, equivocal. (Ex. 68 at 23 32.)		
16	Commodity A represented an example	Starting at 37:fn 8	Ex. 38 at 10 (§ 5)
17	commodity with certain properties, including a bulk density of 55 lb/ft3		
18	(mass), not corrosive, and extremely abrasive. (Id. at 10 (Table 5-1).)		
19	Commodity B represented an example commodity with other properties, including		
20	a bulk density of 78 lb/ft3 (mass), not corrosive, and abrasive. (Ex. 38 at 9 (§ 2.3)		
21	10 (§ 5).)		
22			
23	In 2002, the City prepared an Environmental Impact Report (EIR) under	37:22-38:1	See Ex. 1 at 15 (§ 1.1)
24	the California Environmental Quality Act, California Public Resources Code, section		
25	21000 et seq. (CEQA). (See Ex. 1 at-1 15		
26	(§ 1.1).)		
27			
<i>41</i>			

⁶ The citation/information that is incorrect is highlighted in yellow.

1	Proposition	Page No. of Error	Correct Citation
2 3 4 5 6 7	City representatives, including John Monetta (City Project Manager) and Douglas Cole (the City's Project Manager responsible for compliance with the State's TCIF grant), agreed the Rail Access Agreement and Rail Operating Agreement were close to completion when the City and the Port executed the Cost Sharing Agreement. (Tr. 1664:13–20, 1647:10–25 (McClure); Ex. 854 at-4-14-15 (Cole Depo.).)	43:22-26	Ex. 854 at 14-15
8	OBOT asserted it had acted with	62:17-19	<i>Id.</i> at 7
9 10	substantial, good faith compliance with the Development Agreement and as required, asked the City to issue a certificate of OBOT's compliance within 45 days. (<i>Id.</i> at		
11	6-7.)		
12	On July-25-5, 2017, pursuant to the requirements of the Development	63:11-13	July 5, 2017
13	Agreement, OBOT submitted its annual compliance report to the City for the		
14	preceding year. (Ex. 633.)		
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